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THE WHITE HOUSE  
WASHINGTON

## CABINET AFFAIRS STAFFING MEMORANDUM

Date: May 8, 1987 Number: 317,318 Due By: -----Subject: DOMESTIC POLICY COUNCIL MEETING - May 12, 1987, 2:00 p.m. in  
the Roosevelt Room.

	Action	FYI		Action	FYI
<b>ALL CABINET MEMBERS</b>	<input type="checkbox"/>	<input type="checkbox"/>	<b>CEA</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Vice President	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<b>CEQ</b>	<input type="checkbox"/>	<input type="checkbox"/>
State	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<b>OSTP</b>	<input type="checkbox"/>	<input type="checkbox"/>
Treasury	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<b>FEMA</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Defense	<input checked="" type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>
Justice	<input checked="" type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>
Interior	<input checked="" type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>
Agriculture	<input checked="" type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>
Commerce	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<b>Carlucci</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Labor	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<b>Cribb</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
HHS	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<b>Bauer</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
HUD	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<b>Dawson (For WH Staffing)</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Transportation	<input checked="" type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>
Energy	<input checked="" type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>
Education	<input checked="" type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>
Chief of Staff	<input checked="" type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>
OMB	<input checked="" type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>
UN	<input type="checkbox"/>	<input type="checkbox"/>	<b>Executive Secretary for:</b>		
USTR	<input type="checkbox"/>	<input type="checkbox"/>	<b>DPC</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
<b>CIA</b>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<b>EPC</b>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
EPA	<input checked="" type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>
GSA	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>
NASA	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>
OPM	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>
SBA	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>
VA	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>	<input type="checkbox"/>

## REMARKS:

The Domestic Policy Council will meet on Tuesday, May 12, 1987 at 2:00 p.m. in the Roosevelt Room to discuss Emergency Management.

Background materials are attached for your review.

## RETURN TO:

☒ Nancy J. Risque  
Cabinet Secretary  
456-2823  
(Ground Floor, West Wing)

☐ Associate Director  
Office of Cabinet Affairs  
456-2800  
(Room 235, OEOb)

DDA REGISTRY  
FILE: 100-28

THE WHITE HOUSE

WASHINGTON

May 8, 1987

MEMORANDUM FOR THE DOMESTIC POLICY COUNCIL

FROM: RALPH C. BLEDSOE *Ralph C. Bledsoe*  
Executive Secretary

SUBJECT: Domestic Policy Council Meeting of May 12

The Domestic Policy Council will meet on Tuesday, May 12, 1987 at 2:00 p.m. in the Roosevelt Room to discuss Emergency Management.

A set of background materials which will be discussed and an agenda are attached for your review.

Attachment

THE WHITE HOUSE

WASHINGTON

DOMESTIC POLICY COUNCIL

Tuesday, May 12, 1987

2:00 p.m.

Roosevelt Room

AGENDA

1. Emergency Management -- John J. Franke, Jr.  
Assistant Secretary for Administration  
Department of Agriculture

P. David McLoughlin  
Deputy Associate Director  
State and Local Programs and Support  
Federal Emergency Management Agency

April 24, 1987

### Executive Summary

## PROPOSED NATIONAL EMERGENCY RESPONSE STRUCTURE

### BACKGROUND

In accordance with Domestic Policy Council guidance, the Working Group on Management and Administration (WGMA) has developed the National Emergency Response Structure (NERS) as a proposed basis for replacement of current incident-specific interagency response plans. The NERS provides a generic interagency structure whereby the Federal response to major emergencies can be efficiently and effectively coordinated.

On March 2, 1987, the NERS concept paper was provided to the Executive Branch departments and agencies for review and comment. Thirty-eight Federal entities responded; of these, 6 raised major issues. In addition, via the Federal Emergency Management Agency (FEMA), the States were asked to comment. Forty-four States responded; of these, 4 non-concurred and 6 raised major issues.

Every comment and issue raised by the respondents was carefully reviewed. In general, they could be categorized as follows:

- o Those that could be accommodated by a change in the concept paper itself. In such cases, line-in/line-out changes were made and presented to the WGMA at its April 10 meeting.
- o Those that would need to be considered as additional documentation is developed (e.g., planning guidance).
- o Those that were inconsistent with the basic features of the concept and, therefore, could not be accommodated (e.g., retention of the current incident-specific planning activities). There were relatively few such cases.

At its April 10 meeting, the WGMA approved the proposed concept for presentation to the DPC (copy of revised concept paper attached).

### KEY FEATURES

- o Consistent with functional structure adopted for national security emergencies.
- o States and localities are the first level of response; the Federal government assists through the regions, as needed.
- o A single "on-scene" official, the Federal Coordinating Officer (FCO), serves as the President's representative and is responsible for coordinating all aspects of the Federal response.
- o A single national level official, the National Coordinating Official (NCO), coordinates the provision of support to the regional emergency response.

- 2 -

- o A predesignated "Cognizant Federal Agency" (CFA) is responsible for overall coordination of the Federal response to specified emergencies. Proposed CFAs are listed on page 11 of the concept paper.
- o An Interagency Working Group provides a forum for senior level coordination of cross-cutting policy issues.
- o Interagency functional groups coordinate department and agency operations; organic responsibilities assigned by statute or other authority are not disturbed. Primary and support agencies are designated for each functional group. Proposed functional groups are listed on page 10 of the concept paper.
- o Organization support is provided for such activities as public affairs, congressional relations, other external liaison, and situation assessment.
- o Coordination with States and localities is provided for and encouraged.

#### WHY THE NERS IS NEEDED

Federal planning for and response to major civil domestic emergencies should be based on a single set of principles and procedures, in order to assure timely, effective, and predictable action. The NERS concept provides for this.

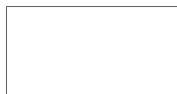
In catastrophic or extraordinary situations, a broad spectrum of Federal assistance may be required from around the Nation quickly to support State and local emergency response operations. The NERS provides a coordinative structure whereby such assistance is facilitated.

Few emergency responsibilities are exclusively within the purview of a single Federal department or agency; most are shared. Thus, effective coordination is necessary to ensure maximum payoff, particularly during an emergency when lives are at stake. The primary function of NERS is coordination.

#### RECOMMENDATION

It is recommended that the DPC approve the NERS concept and direct Executive Branch departments and agencies to implement it, including preparation of the necessary plans and operational documents, on a specified schedule. It is further recommended that such schedule be developed by DPC staff in conjunction with NSC staff, in order to assure consistency with schedules already established for national security emergency plan development.

STAT



STAT


STAT

I gave a copy to OC,  
and called [redacted] (EXO  
[redacted] to let him know.  
Don't know what else to do.  
This looks like non-intel stuff  
to me.

STAT

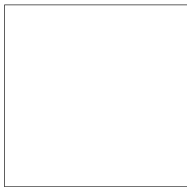


STAT


 Exec Dir didn't know what to  
 do with this, so they brought it to me.  
 I don't know what to do with  
 it, so I'm bringing it to you!

There is one reference to CIA  
 here -- under "communications", so  
 maybe there is a hidden agenda  
 for OC here. I don't know. If so,  
 they may want to attend the 12 May  
 meeting or at least be aware of it.  
 If not (i.e. if no one else in the DA has  
 any interest), forget about it.

STAT

His, 

5/11/87

cc: cloc-mps

done - ed

5/11/87